## Evaluating Tax Rebates for Hybrid Vehicles

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# Hybrid Vehicles – The Preferred Technology to Reduce Transport Emissions?

- US and Canada are supporting hybrid technology.
  - United States of America
    - · Federal tax incentives.
    - Several state and local tax and other non-monetary incentives.
  - Canada
    - Federal tax incentives based on fuel efficiency.
    - · Provincial tax incentives.
- Japan offers support for HEV's since 1998.

## Hybrid Electric Vehicles

- Hybrid Electric Vehicles (HEVs) combine an internal combustion engine with an onboard rechargable energy storage system.
  - Most HEVs also include Regenerative braking to recharge onboard battery.
- HEVs provide environmental improvements in the use-phase (Turrentine, et al, 2006).
  - The current fleet reduces carbon emissions by an average of 6 tons per vehicle over its lifetime (Reynolds and Kandlikar, 2007).

## Our Objective

- To evaluate the cost-effectiveness of hybrid tax rebates
- First Step use model level sales data to answer
  - What is the effect of provincial tax rebates on the sales of HEVs?
  - Which vehicles are crowded out in the new car market.
  - How many consumers enter the new car market due to the rebate?

## Second Step

- Combine information from first step with fuel economy of HEV's, and other cars crowded out with average kilometers driven to calculate fuel savings from rebate.
- Based on expenditure on rebates calculate the cost per ton of carbon saved through the rebate.

## Our Paper

- Is similar as: One aim is to evaluate the effect of government incentives on the purchase of HEV's.
- Is Different from all the above papers besides Berestenue and Li,
  - We have data on sales in the entire new car market.
  - We can estimate the effect of rebates on other cars: which cars did consumers switch away from?
  - We can also test if the rebate attracted entrants into the new car market.

#### Related Literature

- Recent support to hybrid technology has encouraged economic analysis.
  - Diamond (2006) finds that gas prices, tax incentives, and average miles significantly influence hybrid vehicle adoption.
  - Gallagher and Muehlegger (2007) find that tax incentives, gasoline prices, and changing social preferences explain 12 percent, 28 percent, and 33 percent of increase in hybrid vehicle adoption.
  - Kahn (2007) evaluates the effect of ideology on the purchase of HEV's in the state of California.
  - Sallee (2007) studies the incidence of state and federal tax incentives offered to Toyota Prius owners.
  - Berestenue and Li (2008) find that rising gas prices and government subsidies explain 17%, and 26% of the diffusion of hybrid vehicles.

## Berestenue and Li (2008)

- Is similar to our paper as:
  - They also have data for the entire new car market for 22 MSA's in the USA
- Is Different from our paper
  - They estimate the impact of a rebate that varies across time (the US federal rebate).
  - Methodology,
    - Estimate a price elasticity for each model which includes structure on cross-price effects.
    - Estimate a supply model.
    - Together determine rebate transferred to consumer.

#### Preview of the Results

- A \$1000 increase in the rebate increased the market share of hybrids by approximately 26-36%.
  - -2006 share of hybrid car in light car sales -0.53%
- After the rebate was implemented approximately 36.7% of total sales can be attributed to the rebate.
- Consumers bought fewer intermediate passenger cars, and intermediate SUV's due to the rebate.
  - Larger numbers lost in intermediate passenger cars.
  - Other vehicle classes were not impacted.

#### US State and Local Policies

HOV Lanes	Income	Sales Tax	Vehicle Emissions	State Government	Registration or Excise	Parking Fee Reduction
	Tax Credit	Exemption	Test Exemption	Purchasing	Tax Exemption of Rebate	or Exemption (cities)
				Requirement	Repate	
AZ (pilot)	со	CT (HE)	CO (HE)	MN	DC	Albuquerque, NM
CA (HE)	MD*	DC	MD	NM	IL (HE)	Austin, TX
CO (on hold)	NY (HE)	ME*	WA	NY	NM	Baltimore, MD
FL	OR	NM (HE)		WI	PA	Ferndale, MI
GA (on hold)	SC	NY (HE)				Huntington, NY
NJ	UT	WA (2009-11)				Los Angeles, CA
NY (pilot)	wv*					New Haven, CT
UT	PA					Salt Lake City, UT
VA						San Antonio, TX
						San Jose, CA
						Santa Monica, CA
						Vail, CO
						Westchester, NY

# Hybrid Vehicle Sales in Canada

36.11	2000	2001	2002	2002	2001	2005	2006	2005
Model	2000	2001	2002	2003	2004	2005	2006	2007
Chevorlet Malibu								
Hybrid	0%	0%	0%	0%	0%	0%	0%	0.03%
Ford Escape	0%	0%	0%	0%	7%	17%	7%	7%
Honda Accord	0%	0%	0%	0%	1%	11%	6%	2%
Honda Civic	0%	0%	51%	61%	8%	7%	16%	14%
Honda Insight	39%	21%	14%	2%	0.3%	0.1%	0.2%	0.03%
Lexus GS450H	0%	0%	0%	0%	0%	0%	2%	1%
Lexus LS 600H	0%	0%	0%	0%	0%	0%	0%	1%
Lexus RX400H	0%	0%	0%	0%	0%	15%	9%	8%
Nissan Altima								
Hybrid	0%	0%	0%	0%	0%	0%	0%	2%
Saturn Aura Hybrid	0%	0%	0%	0%	0%	0%	0%	0.5%
Saturn Vue Hybrid	0%	0%	0%	0%	0%	0%	2%	4%
Toyota Camry								
Hybrid	0%	0%	0%	0%	0%	0%	24.2%	39%
Toyota Highlander								
Hybrid	0%	0%	0%	0%	0%	12%	10%	4%
Toyota Prius	61%	79%	35%	37%	83%	37%	24%	19%
Total Hybrid Sales	426	495	513	671	2303	5124	8924	14828

Source: Polk Automotive Canada.

## Canadian Provincial Policies

Province	Vehicle Eligibility	Rebate Amount and Timing
British Columbia Policy announced: August 2000. PST rate: 7%, with graduated increases for vehicles over \$55K.	All hybrid vehicles with regenerative braking (Cars and SUVs eligible)	30% of tax paid up to \$500 for vehicles bought before July 31st 2001.  30% of PST paid up to maximum of \$1000 after July 31st 2001.  A point of sale reduction of all PST till a maximum of \$2000 after Feb 16th 2005  Additional rebates in PST (reductions in graduated increase of PST over 7%) for hybrid vehicles over 62K.
Prince Edward Island Policy announced: March 2004 PST rate: 10%	All Hybrid Vehicles are eligible	All the PST paid until \$3000, for vehicles bought after March 30th 2004.
Ontario Policy announced: May 2001, PST rate: 8%	All hybrid passenger cars (with regenerative braking) eligible 2001, SUVs eligible 2002.	PST rebate upto a maximum of \$1000 for cars bought after May 10 <sup>th</sup> 2001.  Hybrid SUVs and trucks included June 18 <sup>th</sup> , 2002.  A point of sale reduction of all PST till a maximum of \$2000 after March 23 <sup>rd</sup> , 2006.
Quebec Policy Announced: March 2006. PST: 7.875%	See Notes (1) below	All PST paid to a maximum of \$1000 for vehicles bought after March 23 <sup>rd</sup> 2006.
Manitoba Policy announced, November 15th 2006 PST rate: 7%.	See Notes (2) below	Flat \$2000 rebate for all vehicles bought after November 15th 2006.

#### Rebate Variable

• Assuming that the transacted price for hybrid cars is at least as high as the base price we calculate a model specific rebate variable,

$$R_{mvt} = \min \left\{ \eta_{vt} \left( PST_v * BP_m \right), Limit_{vt} \right\}$$

 $\eta_{vt}$  is the proportion of *PST* returned, *BP* is base price, and *Limit* is the maximum PST rebate.

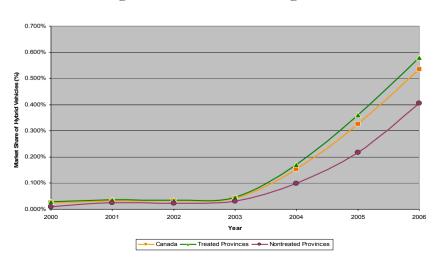
### Rebate Maximums

Province\Year	2000	2001	2002	2003	2004	2005	2006
BC	\$500.00	\$630	\$630	\$630	\$777	\$2000	\$2000
Ontario	<b>\$</b> 0	\$1,000.00	\$1,000.00	\$1,000.00	\$1,000.00	\$1,000.00	\$2,000.00
Manitoba	\$ 0	<b>\$</b> 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0-
PEI	\$ 0	\$ 0	\$ 0	\$ 0	\$3000	\$3000	\$3000
Quebec	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$1,000.00

# Hybrid Vehicles Base Prices

Model	Year	Base Price
Civic Hyrbid	2008	\$ 26,350
Insight	2000	\$ 26,000
Accord Hybrid	2007	\$ 38,090
Prius	2008	\$ 29,500
Camry Hybrid	2008	\$ 32,000
Highlander Hybrid	2008	\$ 41,075
Lexus GS400h	2008	\$ 71,000
Lexus RX400h	2008	\$ 55,050
Lexus LSh	2008	\$ 125,400
Saturn Vue Greenline	2008	\$ 30,790
Saturn Aura Hybrid	2008	\$ 27,575
Ford Escape Hybrid	2008	\$ 31,499

# Rebating and Non Rebating Provinces



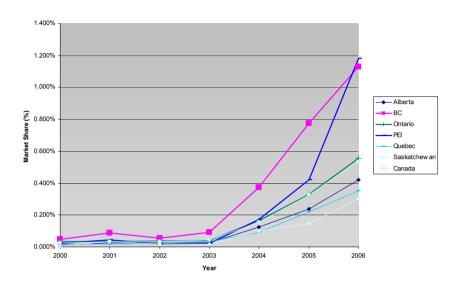
# Hybrid Sales Across Provinces

Province	Passenger Cars		Light Trucks		Total Vehicle Sales	
	Sales	Market Share of Hybrid	Sales	Market Share of Hybrid	Sales	Market Share of Hybrid
Alberta	642	0.7%	362	0.2%	1004	0.4%
BC	1499	1.5%	624	0.7%	2123	1.1%
Manitoba	207	1.0%	61	0.3%	268	0.6%
Nbrunswick	94	0.5%	21	0.1%	115	0.3%
Nfoundland	28	0.2%	16	0.1%	44	0.2%
Novascotia	150	0.5%	28	0.2%	178	0.4%
Ontario	2454	0.8%	889	0.3%	3343	0.6%
PEI	51	1.7%	7	0.4%	58	1.2%
Quebec	1053	0.4%	337	0.2%	1390	0.4%
Canada	6178	0.7%	2345	0.3%	8523	0.53%

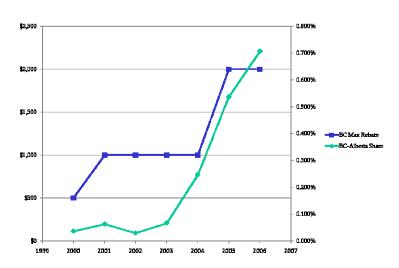
#### One Should Be Concerned About

- Is our rebate variable just capturing a cross-sectional preference for hybrid cars?
  - Do Provinces that offer rebates have an inherent and unchanging preference for hybrid cars?
- Is our rebate variable capturing a Canada wide increase in the preference for hybrid vehicles?
  - In addition to the effect caused by fuel prices?

## Some Selected Provinces



## Our Estimate



#### Data

- DesRosiers Automotive Consultants Inc. vehicle sales counts, by make and model, by province, yearly 1989-2006.
  - Only has Toyota Prius and Honda Insight among HEV's.
- Polk Automotive Canada provide provincial sales counts for all Hybrid Models sold in Canada (until 2007).
  - These include Honda Accord, Civic Hybrid, other Toyota and Lexus Models, Ford Escape Hybrid, and the Saturn Vue Greenline.
- Fuel Economy Data from EPA
- Model Generation Data from Wikipedia.
- Province level demographics, CPI fuel, private transport, vehicle km's, total vehicles registered from STAT Canada.

## Theory Underlying Estimation

• Assuming that  $p_{mv} = p_m - R_{mv}$  and  $\xi_{mv} = \xi_m + \Delta \xi_{cv}$ , and that  $\varepsilon$  follows type I extreme value the market share of a model in a province is

$$s_{mv} = \frac{\exp(\beta x_{mv} - \alpha (p_{mv} - R_{mv}) + \xi_m + \Delta \xi_{cv})}{1 + \sum_{k} \exp(\beta x_{kv} - \alpha (p_{mv} - R_{mv}) + \xi_k + \Delta \xi_{cv})}$$

## Theory Underlying Estimation

• Utility to individual *i* in province *v* from purchasing model *m* in class *C* is given by

$$u_{imv} = \alpha [y_i - p_{mv}] + \beta x_{mv} + \xi_{mv} + \varepsilon_{imv}$$

where,  $x_{mv}$  - observed attributes,  $\xi_{mv}$  - unobserved attributes, y is income and p is the price of the model,  $\varepsilon$  is a mean zero random variable.

## Estimating Equation – Multinomial Logit

• To compute the estimating equation we calculate the odds of choosing a model *m* relative to the outside good. Taking logs of the equation we get the following estimating equation.

$$\ln(s_{mvt}) - \ln(s_{ovt}) = \beta_0 + \beta_1 R_{mvt} + \beta_2 \frac{P_{vt}^{gas}}{MPG_{mt}} + \theta_m + \gamma_{vct}$$

 $\theta$  - model generation fixed effect and  $\gamma$  refers to - province, class and year fixed effects.  $\beta_1$  captures the impact of the rebate.

#### Fuel Cost and Other Variables

- Fuel Cost variable is calculated as CPI for gasoline by province and year divided by fuel economy of the model.
- Model\*generation dummy captures unobserved and observed model specific attributes (including retail price)
  - Is constant across provinces

## Results

Dependent Variable	Logit
Rebate by Model, Province and Time (\$)	0.00036
	(5.20)**
Fuel Cost by Model and Province - EPA	0.08385
	(2.40)*
Province Year Fixed Effects	Yes
Province Class Fixed Effects	Yes
Constant	Yes
Observations	17240
R-squared	0.18

Absolute value of t statistics in parentheses

#### Other Fixed Effects

- A province\*class year dummy captures  $\Delta \xi_c$ .
  - This will control for a time invarying preference in a particular province for a certain class of vehicles.
    - Geography, urban sprawl, education, income etc. could create such a preference.
- A class\*year dummy captures preferences for a class over a particular year.
  - This will control for a time (but not space) varying preference for a particular class.
    - Will not capture local network externalities due to the presence of more hybrid vehicles.

## Issues with Multinomial Logit

- The multinomial logit implies that a large proportion of new hybrid cars are bought by people switching in from the outside good.
  - The rebate raises hybrid car sales by attracting people who would not have otherwise bought cars at all.
- We can test this possibility.

<sup>\*</sup> significant at 5%; \*\* significant at 1%

#### Results

	(1)	(2)	(3)
Dependent Variable	Log Sales	Log Sales	Log Sales
Maximum Rebate	0.00006	-0.00002	-0.00000
	(3.02)**	(1.18)	(0.34)
CPI Private			0.00017
Transportation			
•			(0.06)
Population 18 +			0.00000008
1			(3.63)**
GDP per Capita 1997 \$			31.28698
• •			(6.27)**
Year Dummies		Yes	Yes
Constant	Yes	Yes	Yes
Observations	180	180	180
Number of groups	10	10	10
R-squared	0.0513	0.7334	0.8153
F statistic	9.13	23.23	31.32

# Next Estimating Equation

• Assuming that consumers do not switch into buying a new car from the outside good, we take the size of the new car market as given for our purposes

$$\ln(s_{mvt}) = \beta_0 + \beta_1 R_{mvt} + \beta_2 \frac{P_{vt}^{gas}}{MPG_{mt}} + \theta_m + \gamma_{vct}$$

 $\theta$  - model generation fixed effect and  $\gamma$  refers to - province, class and year fixed effects.  $\beta_1$  captures the impact of the rebate.

# Results with a Model Specific Variable

	(1)	(2)	(3)	(4)
Dependent Variable	Log Market Share	Log Market Share	Log Market Share	Log Market Share
Rebate by Model (\$)	0.00038	0.00030	0.00032	0.00034
	(5.16)**	(4.26)**	(4.56)**	(5.00)**
Fuel Cost – EPA	No	0.01982	-0.00338	-0.00085
		(0.80)	(0.12)	(0.03)
Province Dummies	No	Yes	No	No
Year Dummies	No	Yes	No	No
Province Year Dummies	No	No	Yes	No
Province Class Dummies	No	No	No	Yes
Class Year Dummies	No	No	No	Yes
Constant	Yes	Yes	Yes	Yes
Observations	38110	36640	36640	36640
Number of groups	895	847	847	847
R-squared	0.0007	0.0920	0.0955	0.2130
F statistic	26.59	129.47	20.78	24.70

# Results Using Rebate Maximums

	(I)	(2)	(3)	(4)
Dependent Variable	Log Market Share	Log Market Share	Log Market Share	Log Market Share
Hybrid * Maximum Rebate	0.00034	0.00030	0.00030	0.00036
	(5.12)**	(4.65)**	(4.69)**	(5.82)**
Maximum Rebate (\$)	0.00001	-0.00003	0.00005	-0.00004
	(1.24)	(2.18)*	(1.63)	(3.18)**

#### Vehicle Class

- We differentiate individual car model data by the following categories, these are:
  - Passenger Cars
    - Subcompact, Compact, Intermediate, Sports, Luxury Sports, Luxury, Luxury High End.
  - Light Trucks
    - Compact Sport Utility, Intermediate Sport Utility, Large Sport Utility, Small Pickup Truck, Large Pickup Truck, Small Van, Large Van, Luxury Sport Utility
  - Hybrid

# Results with Impacts of Different Classes

Dependent Variable	Log Market Share	Log Market Share	Log Market Share	Log Market Share
Hybrid * Max Rebate	0.00031	0.00028	0.00030	0.00028
	(4.17)***	(3.99)**	(4.17)***	(4.06)**
Intermediate PC * Max Rebate	-0.00026	-0.00023	-0.00023	-0.00010
	(6.06)***	(5.54)***	(5.44)**	(2.28)*
Int Sports Utility * Max Rebate	-0.00017	-0.00018	-0.00017	-0.00017
	(3.57)***	(3.73)***	(3.57)**	(3.27)***
Lux Highend PC*Max Rebate	0.00023	0.00028	0.00030	-0.00009
	(4.34)***	(5.45)**	(5.82)**	(1.58)
Luxury PC* Max Rebate	0.00016	0.00016	0.00017	-0.00007
	(3.20)***	(3.14)***	(3.46)***	(1.30)

## Market Share of Hybrids and Other Categories

Size Class of Vehicles	Market Share percentage of Total Vehicle Sales		
Class	2003	2006	
Passenger Cars			
Compact PC	25.4%	24.8%	
Hybrid	0.04%	0.41%	
Intermediate PC	17.6%	14.1%	
Luxury High End PC	1.8%	1.4%	
Luxury PC	2.7%	3.9%	
Luxury Sports PC	0.5%	0.4%	
Sports PC	2.2%	2.0%	
Subcompact PC	4.1%	6.4%	
Light Trucks			
Compact Sport Utility	7.0%	11.2%	
Hybrid	0.0%	0.12%	
Intermediate Sport Utility	6.6%	4.4%	
Large Pickup Truck	12.7%	12.7%	
Large Sport Utility	1.3%	1.1%	
Large Van	1.7%	1.8%	
Luxury Sport Utility	2.0%	2.8%	
Small Pickup Truck	1.8%	3.0%	
Small Van	12.5%	9.4%	
Passenger Cars	865,873	863,292	
Light Trucks	728,043	752,206	
Total Vehicle Sales	1,593,916	1,615,498	

# Regression Results

- Provinces that gave a rebate saw an increase in the market share of HEV's.
- Reduced form results imply that
  - Intermediate Cars always lose from implementation of the policy.
  - Intermediate Sports Utilities also lose from the implementation of the policy in all specifications.

#### Counterfactuals

• Using the simple specification – without impacts across different classes.

ВС		ntario		EI		Quebec	
ΔHybrids	Sales	ΔHybrids	Sales	ΔHybrids	Sales	ΔHybrids	Sales
7.6	61	-				-	
19.3	151	65.3	198			-	
24.8	103	85.6	247			-	
28.6	160	126.2	262			_	
31.7	641	119.3	953	2.9	7	_	
487.7	1401	490.3	1936	15.3	24	-	
830.2	2202	2057.5	3475	27.6	55	467.6	1417

 Overall approximately 36.7 % of the cars sold due to the rebate.

## Tax Rebate Outlays

• In thousands of dollars

	BC	ONTARIO	PEI	QUEBEC
Year				
2000	30.5	-	-	-
2001	92.3	198	-	-
2002	59.4	247	-	-
2003	93	262	-	-
2004	395.2	953	19.7	-
2005	2865.8	1309	68.3	-
2006	4465.9	3516	158.5	909

• Based on the simple specification, and assuming that the hybrid is on the road for 15 years. the overall cost per liter of gas saved – .31\$, corresponds to a \$131 dollars per ton of CO2

#### Counterfactuals – Gasoline Saved

• Using the simple specification.

Year	BC	ONTARIO	PEI	QUEBEC
2000	7.2	_	_	_
2001	18	62.2	-	-
2002	23.9	83.3	-	-
2003	24.8	116.5	-	-
2004	24.9	102	2.3	-
2005	325.1	374	11.6	-
2006	462.9	1509.1	15.4	263.6

- In thousands of liters per year.
- Adjusted for average kilometers by vehicle by province and year

#### Conclusion

- Tax rebates are effective at increasing hybrid adoption.
  - On average provinces offering a tax rebate saw an increase in the share of hybrid vehicles.
- Market Shares of intermediate vehicles fell due to the rebate.
  - Robust to different specifications.

# Future Work

- Incorporate factors that make a Province offer the rebate?
- Finish counterfactuals.
- Extensions
  - The impact of hybrid rebate policies on domestic/import sales
  - The impact of increasing fuel prices on domestic/import sales.